Power and Edge of Ability to Benefit at Community Colleges

Empowering Adult Education Students Through Access to Financial Aid



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ADULT EDUCATION INTEGRATION LEADERS 2015-CURRENT LEAD 17 COMMUNITY COLLEGES: TEXAS PEER MENTOR NETWORK 2016-2020 TEXAS PATHWAYS PRESENTERS FALL 2021, SPRING 2022, FALL 2022 TEXAS SUCCESS CENTER KNOWLEDGE FELLOW & MENTOR

- 2021-CURRENT
- WORLD EDUCATION AtB PARTNERSHIP
 - 2022-CURRENT

Texas Success Center

Amarillo College Efforts

AtB Research Methodologies

- Reviewed Journals
- Federal Guidance Letters
- Community College Surveys
 - Austin Community College
 - Houston Community College
 - Paris Junior College
 - Amarillo College
- Community College Interviews
 - Austin Community College
 - Paris Junior College
 - Houston Community College
 - Laredo College
 - Amarillo College
- Zoom Recordings Approved State-Defined AtB Alternative
 - Washington State
 - Mississippi
 - Wisconsin



Federal Aid Eligibility Criteria

• show you're qualified to obtain a college or career school education by

- having a high school diploma or a recognized equivalent such as a General Educational Development (GED) certificate;
- completing a high school education in a homeschool setting approved under state law (or—if state law does not require a homeschooled student to obtain a completion credential—completing a high school education in a homeschool setting that qualifies as an exemption from compulsory attendance requirements under state law); or
- enrolling in an eligible career pathway program and meeting one of the "ability-to-benefit" alternatives described below.



Ability to Benefit (AtB)...What is it?

- Ability to Benefit is a federal provision enacted by the Higher Education Act (HEA) that allows students without a high school diploma or high school equivalency to gain access to federal financial aid to "obtain a college or career school education" by proving the ability-to-benefit from one of the AtB Alternatives
 - THREE AtB ALTERNATIVES



THREE AtB ALTERNATIVES

- State-Approved Test
- State-Defined Process
 - o **3 States**

• Earn 6-Semester Credit Hours (SCH)





Section II: Findings

AtB Timeline

AtB		AtB Partial	AtB Partially Restored		Tri-Agency Alignment	
First Launch		added the (Reduced Federal Aid Award & added the Career Pathway Requirement		Perkins V CTE Career Pathway Aligned to WIOA/AtB and DOE host national dialogue	
•	2012	•	2016	• J	2020	
1991		2015		2019		
1991	 Z015 AtB Eliminated By Congress To Reduce Cost 		AtB Fully Restored Aligned Career Pathway Definition to the WIOA Seven Components		● State-Approved Alternative	
					Washington StateWisconsin	

Mississippi



Ability to Benefit Data | 3

The data in Table 3 break out the pathways by which students become eligible for aid through ability to benefit: either by earning at least 6 college credits, or by passing an approved exam. (The state process is not included here because the Department does not yet track eligibility through the state process.) Overall, more students have become ATB students by first earning college credits (three-quarters of ATB students in AY 2021). However, the balance has shifted in recent years; in 2016, 90 percent of ATB students used the credits-earned pathway, compared with 10 percent using the exam; in AY 2021, one in four used the exam.

Award Year	ATB Student by E	arning At Least 6 Credits	ATB Student by Test	
Award rear	Enrollment	\$ Disbursed	Enrollment	Disbursed
2016	112,341	\$ 920,737,600	11,916	\$ 79,866,560
2017	75,558	\$ 614,110,976	13,169	\$ 90,135,304
2018	62,174	\$ 515,644,384	13,928	\$ 105,865,112
2019	55,742	\$ 456,198,368	13,232	\$ 100,290,072
2020	50,203	\$ 403,399,936	14,206	\$ 121,574,160
2021	43,933	\$ 327,537,312	14,755	\$ 119,492,280

Figure 2: ATB Enrollment Pathway, By Control, for AY 2021.

There are also variations by sector in how students become eligible for Title IV aid as ATB students. While most students in the nonprofit and public sectors have become eligible via the credit-hours requirement, the vast majority in the for-profit sector instead utilize the test.



Table 4: AY 2021 Ability to Benefit Enrollment and Disbursements, by State

https://www2.ed.gov/policy/highered/reg/hearulemaking/2021/analysisofatbusage.pdf

UNDERUTILIZED?

Significant decline in the use of AtB from 2016-2022 for public & non-profit organizations

According to DOE public & nonprofit institutions utilize the 6-SCH AtB Alternative = More Expensive Alternative Pathway Ability to Benefit Data | 4

This table describes the state-level enrollment and disbursement of aid to ATB students, as well as the number of institutions who have ATB students, by state for AY 2021.

State	TOTAL					
State	Enrollment	\$ Disbursed	# of Institutions with ATB Students			
AK	Suppressed	Suppressed	1			
AL	85	\$ 714,370	9			
AB	464	\$ 3,388,172	11			
AZ	65	\$ 359,146	21			
CA	30,462	\$218,371,695	174			
co	2,295	\$ 19,196,722	16			
СТ	62	\$ 629,176	7			
DC	52	\$ 499,150	1			
DE	13	\$ 171,739	1			
FL.	12,102	\$ 87,749,224	40			
GA	174	\$ 1,687,316	11			
н	Suppressed	Suppressed	2			
IA	86	\$ 802,324	11			
ID	17	\$104,613	7			
IL.	590	\$ 4,294,620	31			
IN	71	\$ 565,956	15			
K5	238	\$ 1,243,471	8			
KY	435	\$ 4,329,077	10			
LA	880	\$ 8,224,835	16			
MA	95	\$861,581	19			
MD	539	\$ 4,590,664	21			
ME	473	\$ 3,749,209	7			
MI	447	\$ 2,872,059	36			
MN	232	\$ 2,315,288	15			

Br

California and Florida Have Robust AtB Models and Could Share Knowledge and Experiences

https://www2.ed.gov/policy/highered/reg/hearulemaking/2021/analysisofatbusage.pdf

Ability to Benefit Data | 5

MO

MS

MT

		A support	
NC	237	\$ 2,600,966	15
ND	14	\$ 100,849	6
NE	15	\$ 146,776	5
NH	Suppressed	Suppressed	0
NJ	266	\$ 2,327,507	17
NM	67	\$ 456,669	5
NV	23	\$ 240,997	4
NY	3,118	\$ 30,916,654	49
ОН	468	\$ 3,712,218	24
OK	56	\$ 576,251	11
OR.	88	\$ 661,927	16
PA	203	5 2,421,037	28
PR	115	\$ 854,560	4
RI	53	\$ 620,400	3
SC	1,114	\$ 10,408,923	16
SD	Suppressed	Suppressed	3
TN	150	\$ 1,367,049	9
TX	1,396	\$ 10,883,314	79
UT	71	\$ 485,080	8
VA	189	\$ 1,915,003	14
VT	37	\$ 348,296	6
WA	257	\$ 1,886,878	31
WI	82	\$ 584,790	16
wv	178	\$ 1,521,285	6
WY	Suppressed	Suppressed	0

\$ 3,596,123

\$ 766,593

\$ 143,668

24

7

4

V

er

408

106

18

Texas Aggregated AtB Award Data

https://www2.ed.gov/policy/highered/reg/hearulemaking/2021/analysisofatbusage.pdf

Diagnosed Reasons IHE are Not Utilizing AtB

1. Lack of Awareness of Ability to Benefit... What is AtB?

1. Resources to Fund AtB 6-SCH

Challenging...Difficult, Requires Continuous Dedicated Collaborative Efforts Of Adult Education Integration.



6-SCH Funding Options

- AEFLA Funds: WIOA Federally Funded Adult Education Programs
- Workforce Boards
- Reduce/No Cost: First 6-SCH
- Perkins



Key Takeaways:

- 1. Partnerships are required to create the federal career pathway component
- 1. Roles and functions are critical to operationalize an AtB accelerated learning model
- 1. Adult education student integration is integral to acclimate students to college systems prior to entering the AtB pathway





- AC Mission & Strategic Plan
- Educational Attainment
- Generational Poverty
- Equity = Inclusion + Fairness



• Higher Education Bias

- College-Wide Communication
- Committee Involvement
- Institutional Research

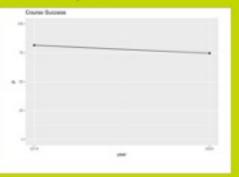


Strategic Plan 2025

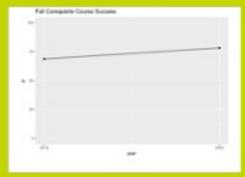


This dashboard allows users to see the measures related to the 2025 strategic plan.

Career Ready You



Corequisite Dashboard



This dashboard allows users to see measures related to students in the Career Ready You program such as course success, retention, and graduates based on an overall view or disaggregated by a predefined set of demographics. This dashboard allows users to see measures related to corequisite students such as course success, retention, graduate, and transfers.



Amarillo College AtB Success



Who's Benefiting from AtB

Student Benefits (Equity)

- Access to FASFA
- Transition to College
- Access to Accelerated Career Pathways
- Access to Wrap Around Services
- Access to Career Navigators
- Access to Support Instructors

College Benefits

- Increased:
 - Student Successes
 - Enrollments
 - \circ Persistence
 - \circ Retention
 - Completions Rates
- Meaningful Partnership With Adult Ed, ISD, or CBO Programs

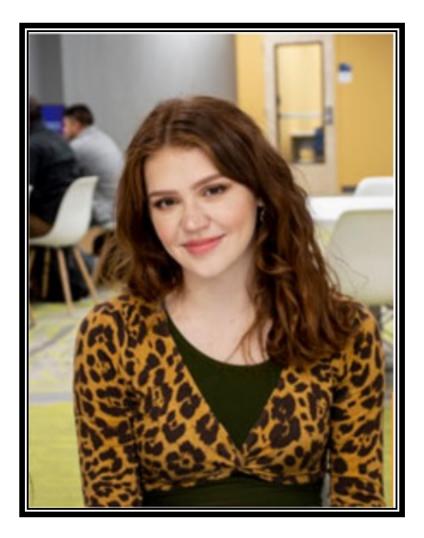
Adult Education

- Increased:
 - Student Successes
 - \circ Enrollments
 - Persistence
 - \circ Retention
 - Completions Rates
- Performance-based
 Funding
- Better Alignment w/Community College Systems



Jocyln Carrasco, 20 year old ESL Student...

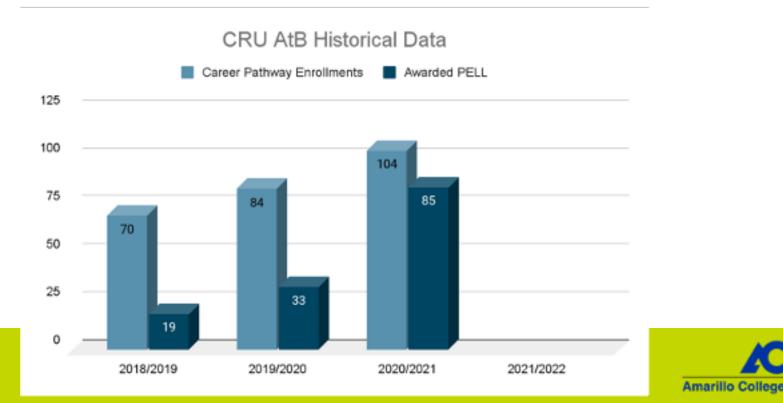
"It's hard sometimes. College classes are challenging, especially when you're trying to get comfortable communicating in English, but I definitely want to do this and move on to get a bachelor's degree," Carrasco said.



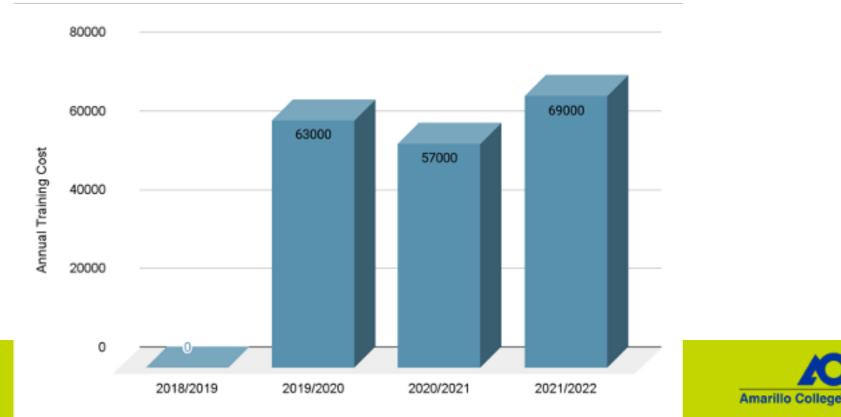
Kaylee Brogden, 24 year old mother....

"I didn't come here to take college classes, didn't think I even could, but they talked me into it and it turns out I was underestimating myself. It was so eye-opening. I have a goal now that I believe I can reach – and it's mostly been free."

Career Ready You AtB Data



Career Ready You Training Cost



Student Voices



What Questions Do You Have?



Thank You



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Dear Colleague Letters: GEN-15-09 & GEN-16-09

<u>GEN-15-09- Summary: This letter clarifies changes made by the Consolidated and Further</u> <u>Continuing Appropriations Act of 2015 to the Title IV eligibility of students who are not</u> <u>high school graduates.</u>

<u>GEN-16-09-Summary: This letter clarifies changes made by the Consolidated</u> <u>Appropriations Act of 2016 to the definition of an eligible career pathway program and</u> <u>Federal Pell Grant award amounts for students enrolled in those programs.</u>



Websites to Information:

Financial Aid Eligibility Criteria: <u>https://studentaid.gov/understand-aid/eligibility/requirements</u>

AtB State Approved Test: https://www.federalregister.gov/documents/2020/11/09/2020-24795/list-of-approved-ability-to-benefit-atb-tests-and-passing-scores

Carl Perkins Grant:

https://cte.ed.gov/legislation/about-perkins-iv

Department of Education AtB Data Analysis:

https://www2.ed.gov/policy/highered/reg/hearulemaking/2021/analysisofatbusage.pdf WIOA Title II Funding:

https://immigrationforum.org/article/fact-sheet-wioa-title-iiserve/#:~:text=The%20Title%20II%20funds%20can,%2Dincome%20individuals%2C%20and%20immi grants

