## The Texas House Committee on Higher Education

### **Testimony by:**

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March 4, 2021



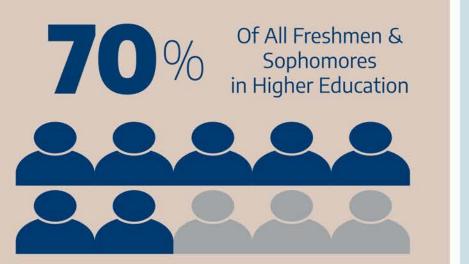
#### Texas Community Colleges Serve the State at Scale



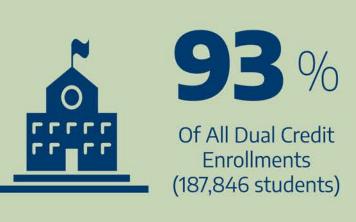


#### Community colleges are the **LARGEST** sector of higher education in Texas.

Institution Type	Fall 2019 Enrollment	% Of Enrollment
COMMUNITY COLLEGES	748,478	47.3%
Texas State Technical College	11,694	0.7%
Lamar State Colleges	9,116	0.6%
Public Universities	657,985	41.6%
Public Medical Institutions	26,169	1.7%
Private Institutions	129,484	8.2%





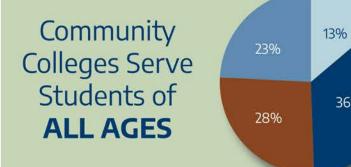


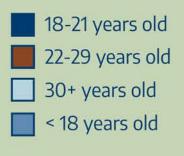
### **Community Colleges Reach a DIVERSE and UNDER-SERVED Population**





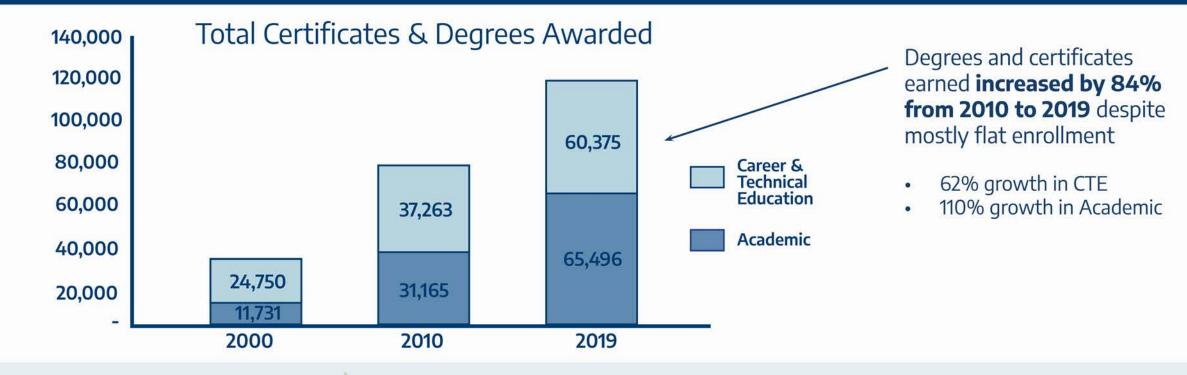
#### Of ALL MINORITY Freshmen & Sophomores in **Higher Education**





36%

#### Community Colleges Meet the Needs of a GROWING Texas



Texas Community Colleges Provide a **PATHWAY** to University 71 %



Of All FY2019 bachelor's degree graduates had **some transfer credits** from a two-year college

Of All FY2019 bachelor's degree graduates had **more than 30** transfer credit hours from a two-year college

#### **ACCESS to Higher Education Is Our Mission**

# Texas Ranks 4th in **AFFORDABILITY**

Average Tuition & Fees Public, two-year, 30 SCH

Rank	State	\$\$\$
1	California	\$1,268
2	New Mexico	\$1,666
3	Arizona	\$2,152
4	TEXAS	\$2,209
**Nati	onal Avg.	\$3,243

# Graduates Finish with LESS DEBT

#### Average Graduate Debt

Institution	% with debt	Average debt	
COMMUNITY COLLEGES	31%	\$15,422	
Public University	59%	\$25,635	

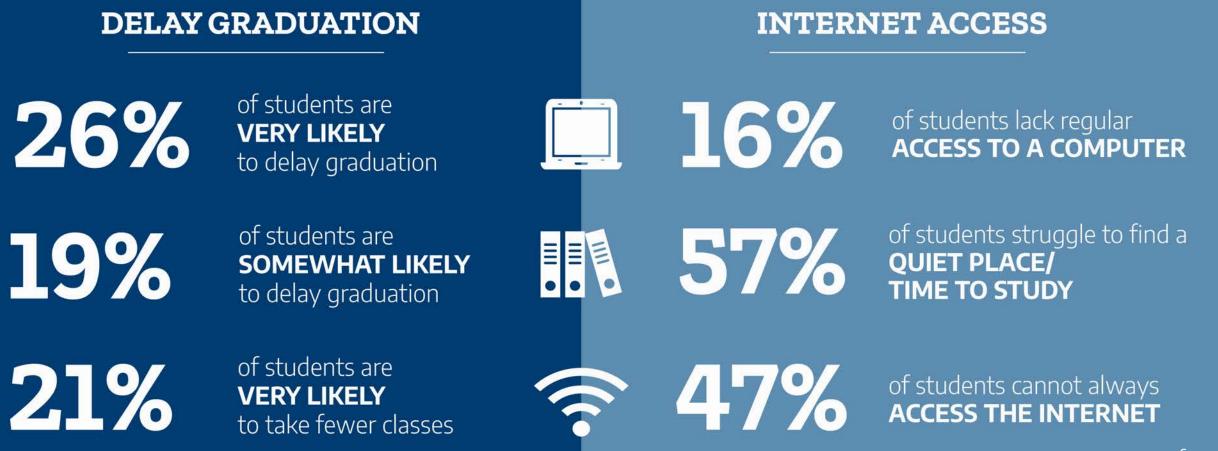
### Texas Remains ACCESSIBLE

Debt as % of First-Year Wages for Graduates

Institution	Percent	
COMMUNITY COLLEGES	38%	
Public Universities	61%	

#### Student Needs Survey COVID-19 Pandemic

The COVID-19 pandemic has caused major disruption in the lives of Texans; college students are no exception. The Texas Association of Community Colleges created a survey to better understand how community college students are handling the COVID-19 outbreak, what challenges they are facing, and whether or not these students will persist towards their academic goals.



44%

## of students are likely to experience some level of **FOOD INSECURITY** within 30 days





of students would have difficulty ACQUIRING \$500 IN CASH/ CREDIT within 30 days



of students reported LOSING INCOME AND/OR WORK HOURS



of students report having household **HEALTH INSURANCE COVERAGE** 

### **Investing in Community Colleges** (Formula Funding)

The Texas Association of Community Colleges adopted formula funding recommendations informed by the findings of the Community and Technical Colleges Formula Advisory Committee (CTCFAC). However, the CTCFAC concluded its work prior to the onset of the COVID-19 pandemic. Considering current circumstances, TACC recommends an increase in appropriations to the instructional formula to support sustainability of college operations in the wake of the COVID-19 pandemic.

#### Recommendations

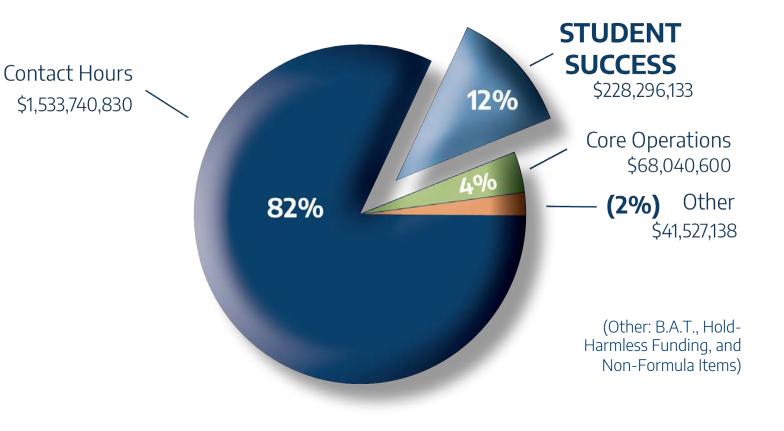
The Association proposes the following changes to the formula allocations put forth in SB1/HB1 (as introduced):

- 1. Adopt the Success Point metrics and weights recommended by the Community and Technical Colleges Formula Advisory Committee (CTCFAC)
- Fund Success Points at the 2020-21 reimbursement rate of \$202.53 per point
- 3. Provide hold harmless funding on a by-college basis to ensure that no college's state appropriation declines relative to the 2020-21 biennium

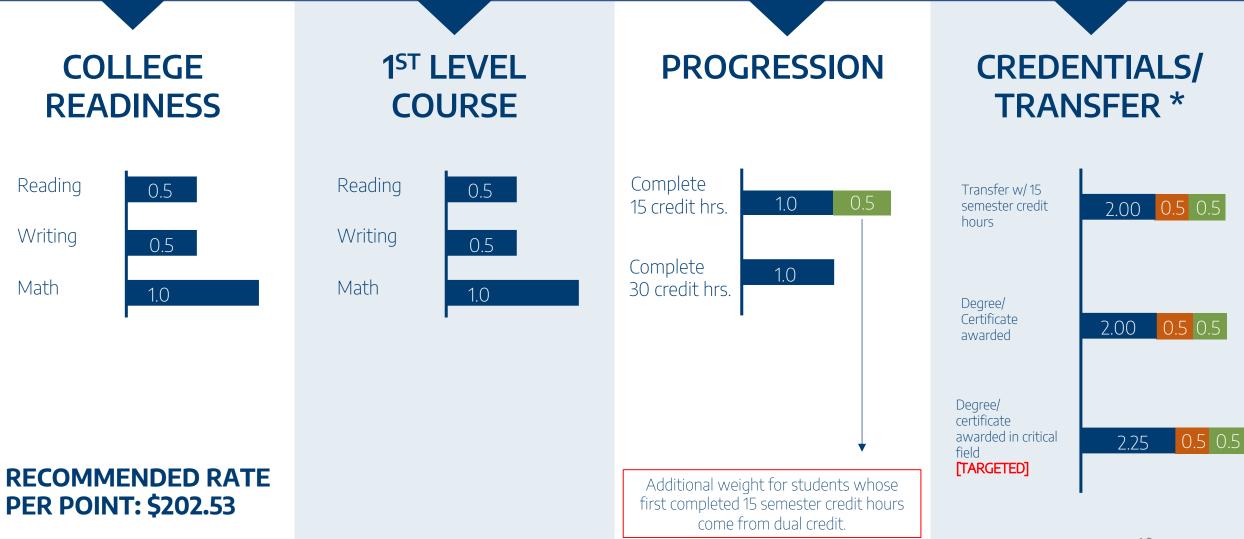
	<b>2020-2021 Appropriations</b> (millions)	<b>2022-23 Appropriations</b> <b>Request</b> (millions)	Amount Change (millions)	
Core Operations	\$68.0	\$68.0	\$0	
Success Points	\$228.3	\$255.0*	\$26.7	*projected based on recommended rate and weights
Contact Hours	\$1,533.7	\$1,533.7	\$0	
Bachelor of Applied Technology	\$3.2	\$3.2	\$0	
NEW: Hold Harmless Funding	\$0	\$19.6**	\$19.6	** subject to change following the Spring 2021 enrollment update
TOTAL	\$1,833.2	Total - \$1,879.5	\$46.3 —	2.5% increase

### Community College Instructional Appropriation 2020-2021

Community colleges receive state funding for instructional support through a formula consisting of contact hour funding, core operations funding, and the outcomes-based **Student Success Point model.** The state also provides support for group health insurance and retirement benefits.



#### **Student Success Point Metrics & Weights** Taskforce Recommendations



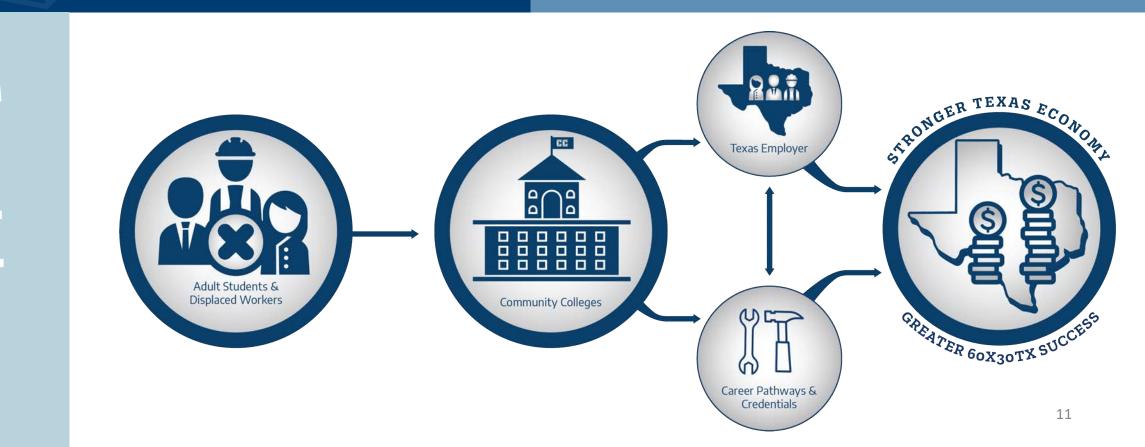
### Workforce & Economic Recovery Policy

The Association recommends supporting the Texas Reskilling & Upskilling through Education (TRUE) initiative, and specifically seeking statutory authority to create a state fund to support the program. To achieve the dual goals of workforce and economic recovery, TRUE recommends the following:

#### Recommendations

- Design sustainable talent pipelines to fill critical regional workforce needs and provide ongoing support to Texas businesses and the state's economic recovery.
- Expand employer-informed micro-credentials and short-term certificates that will enable displaced and underemployed workers to lead fulfilling and economically self-sufficient lives by getting them work-ready in as little as a few weeks to six months.

Identify high-demand, short-term credentials to be recognized as a part of the 60X30TX Plan for Higher Education.



**TRUE** is a proposed **\$50 million investment in Texas community colleges** to reskill and upskill the Texas workforce, put Texans back to work in high demand occupations, and accelerate the Texas economic recovery. The program would be administered by the Texas Higher Education Coordinating Board.

**Eligible Entities:** 

**Texas Community Colleges** 

- Texas colleges have a proven **record of delivering for our workforce** and employers in times of need.
- Texas colleges play a critical role in our state's economy delivering workforce development central to job creation. In fact, community colleges provide over 90 percent of career and technical education enrollments and certificates in Texas.
- Texas colleges exist to meet the education needs of all learners through accessible, high quality, and low-cost (4<sup>th</sup> most affordable in country) programs.
- Texas colleges deliver a broad range of education and training services through partnerships with businesses to **meet regional workforce needs critical to success.**
- Texas colleges are best positioned to build an enduring education infrastructure **to support a thriving Texas economy** throughout the diverse regions of the state.
- Texas colleges have also been adversely impacted by the pandemic and their strength is paramount to a more prosperous Texas future.

An investment in the TRUE initiative and our colleges is an investment in a **stronger Texas economy**.

### **TRUE** Components

**Employer engagement** to highlight areas of future job growth, define high-demand skills and inform credential development and training.

- Texas Community Colleges have formed a statewide Business Advisory Council to advise on changes in the economy and job market, highlight areas of future job growth and advise on skills most critical to business and industry. The Council will advise on the TRUE initiative.
- Our colleges engage with employers to strengthen the Texas workforce. As an example, San Jacinto
   College, through the Chancellor's Business Advisory Council, works directly with business leaders with a particular focus on Maritime, Petrochem, and Aerospace programs.

**Data infrastructure** (local, regional & state) to inform skills-based education and training program development and delivery that meets employer workforce needs.

- Dallas College aligns in-demand skills, as reflected in near real-time labor market data along with employer engagement, to build workforce development programs that meet employer needs.
- Austin Community College launched Fast Track Careers in fall of 2020 to offer quick-turnaround workforce certificates at half price to help people who lost jobs during the pandemic gain a certification in a high-demand field. The college began with about a dozen programs and expanded to more than 25 programs in the spring of 2021.

**Community College capacity-building** to expand new and redesigned workforce training leading to jobs in the Texas economy. In legislation, **TRUE funds will be invested to**:

- Provide training in new or redesigned accelerated programs that teach high-demand skills and confer certifications or credentials valued in growing, living-wage occupations,
- Develop new industry-aligned, high-demand certification programs, or
- Build institutional capacity to provide highdemand credentials as identified by regional or statewide targeted occupations lists.

### **TRUE** Outcomes



Work and coordinate with state (TWC, THECB, others) and local partners (LWDBs, Chambers, others) to **put Texans back to work**. Workforce reskilling and upskilling through educational opportunities aligned with good careers.

- New accelerated employment training leading to credentials of value that can be completed in weeks or less than six months.
- Certificates may be stacked leading to additional skills and credential attainment aligned to current COVID-impacted workforce needs.
- **Sustainable talent pipelines** to meet local and regional workforce needs of the future.



Short term credentials increased and **recognized under 60x30TX plan** to meet the goals of Texas higher education plan.

 New credentials identified under this initiative used to inform funding formula recommendations related to institutional appropriations of funds for public junior colleges.

### TRUE Labor Market Impact: A Stronger Texas Economy

- Texas workers benefit from attaining more and relevant skills.
  - For every \$50 million in investment, more than 30,000 Texans receive job training in high demand fields during the biennium building a stronger Texas workforce.
  - Earn certificates or micro-credentials representing high-demand marketable skills acquisition.
  - Dislocated workers more efficiently transition back to careers.
  - Programs developed also benefit incumbent workers and other students.
  - Reskilled and upskilled workforce earn higher wages.
    - According to a recent Comptroller report, workers with college or an associate degree earn an average of \$8,393
      more annually than high school graduates.

#### Texas Employers benefit from a more skilled workforce.

- Address immediate workforce needs while strengthening future workforce and market alignment.
- Labor market skills gaps reduced in high-demand occupations.
- Productivity gains realized as workers equipped with needed skills increase.
- State and local tax benefits, including in unemployment Insurance Trust fund. (As of December 2020, more than \$5.8 B. has been borrowed from the federal accounts for the UI Trust fund to respond to pandemic demand.)

### **Industry Partners**



#### **Business Advisory Council**

 Goal 1: Advise on changes in the economy and job market. Highlight areas of future job growth and advise on skills most critical to business and industry.

 Goal 2: Champion Texas Reskilling and Upskilling through Education (TRUE). Provide support, strategic guidance, and advocacy in establishing and advancing the components of the TRUE Initiative.

 Goal 3: Inform legislative strategies. Provide strategic guidance in advancing the components of the TACC legislative agenda in support of a stronger Texas economy.

### Education, Economy & Workforce Working Group

**Goal 1: Advise on changes in the economy and job market**. Highlight areas of future job growth and advise on skills most critical to business and industry.

#### **Roles:**

- Advise on economic and workforce trends shaping the future of work.
- Analyze the market and inform market driven education and workforce innovations and policy.
- Support the development of the data, technological, and educational infrastructure necessary to meet future workforce requirements and equipping workers with needed skills.
- Offer data insights and inform efforts to define, develop, and promote credentials aligned with highdemand occupations across industries.
- Data analytics to raise awareness of relevant issues necessary to advance education and workforce development priorities.

### **TRUE Working Group**

**Goal 2: Champion Texas Reskilling and Upskilling through Education (TRUE).** Provide support, strategic guidance, and advocacy in establishing and advancing the components of the TRUE Initiative.

#### **Roles:**

- Make recommendations to expand employer engagement, build public-private partnerships, and advance workforce development innovations.
- Inform education innovation and incubation possibilities while advancing sector-based replication strategies.
- Offer insights to advance the campaign, inclusive of communications strategy, to upskill and reskill Texans and close skills gaps.
  - Offer guidance to expand employer-informed, high demand certifications and micro-credentials providing accelerated completion serving all learners.
  - Advise efforts to accelerate the return of dislocated workers to reemployment by building multiple, highdemand pathways to careers (TRUE Pathways).
- Inform strategies to build workforce development capacity in rural Texas.
- Advise on work-based learning integration and expansion strategies.